

# Overview and Scrutiny Service Plan 2006/07





# Service Plan 2006/07

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This service plan can be downloaded from www.birmingham.gov.uk/scrutiny.



#### INTRODUCTION

Overview and Scrutiny is a Member-led function, supported by a dedicated Scrutiny Office. Its role stems from the Local Government Act 2000.

Government Guidance states that "Overview and Scrutiny Committees are the key element of Executive arrangements. These Committees are the main way by which the Executive is held to account in public for the discharge of the functions for which it is responsible." The arrangements therefore go to the heart of the concepts of accountability and transparency.

Its function is essentially to scrutinise the policies, procedures, practices and decisions being made, so as to bring about continuous service improvements. On the 1<sup>st</sup> January 2003 this legal responsibility was extended to include the health service.

The Scrutiny Office also provides:

- Liaison between the City Council and the Local Government Ombudsman
- Support to the new Audit Committee.

Through the focus on service improvement, our work contributes to all four of the City Council's *BEST* values. But because of its position as an accountability mechanism – whether to elected Members or to the Local Government Ombudsman – our scrutiny work is a key contribution in particular to developing trust between the City Council, its partners and Birmingham people, and also within our organisation.

# 1 Purpose of the Plan

The purpose of this plan is to set out the objectives, priorities and performance targets for the Overview and Scrutiny function and highlight the clear links between the work that we do and the Council key priorities of –

- Investing in Improvement.
- Improving Services aspiring for excellence in all our services.
- A City of Vibrant Urban Villages.

We support these priorities both through:

- The work we do (see Our Products) and
- The way we do it.



# Service Plan 2006/07

#### INVESTING IN IMPROVEMENT

#### The Council Plan says:

Our first priority is to improve the quality of life for people in Birmingham - we want to make Birmingham a Council that is recognised for its excellent services and efficient use of resources. Delivering better value for money through strong management, rigorous performance management and disciplined financial controls will unlock other improvements to our services.

Our workforce is essential to delivering these improvements. We are committed to developing our employees and managers and we will work with them to find ways of training and motivating staff to continue to improve our services.

#### We in Scrutiny aim to contribute to this by:-

- Managing people effectively by ensuring that staff understand their role clearly and how they contribute individually to the performance of Scrutiny.
- Managing attendance within prescribed levels and within the Council's policy.
- Equipping our people with the necessary skills and developing them in line with the current, emerging and future needs of Scrutiny including implementing Performance and Development Reviews and training managers to use them.
- Effectively utilising the resources available to the Scrutiny Office in order to achieve our service priorities.

#### IMPROVING SERVICES – ASPIRING FOR EXCELLENCE IN ALL OUR SERVICES

#### The Council Plan says:

By bringing information together about customers' needs and views, we will improve our services to meet individual needs. Our staff are vital to this and a diverse workforce helps us serve all of Birmingham's communities better. We will maintain our clear focus on the services that most need improvement. But we will also continue to seek excellence in all the services Birmingham people want.

#### We in Scrutiny aim to do this by:-

- Ensuring a balanced work programme including performance monitoring and following up on actions arising out of inspection reports.
- Conducting our work professionally and to set standards.
- Carrying out inquiries in a reasonable timescale.
- Facilitating cross-party involvement on all the work we do.
- Effective and consistent tracking of progress on recommendations.
- Helping Directorates deal with complaints effectively and improve services by learning from them.



#### A CITY OF VIBRANT URBAN VILLAGES

#### The Council Plan says:

Strong and vibrant communities that get on well together are central to the city's future success.

In our Local Area Agreement we have made a clear commitment to improving the quality of life for Birmingham people. By making the fastest improvements for those people and areas with the greatest needs we will close the gaps that exist between people and between areas.

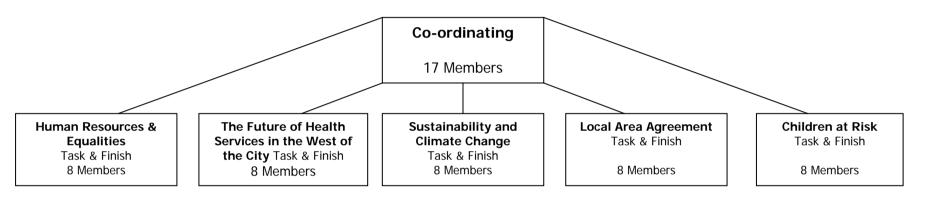
#### We in Scrutiny aim to do this by:-

- Encouraging public participation and engagement in Scrutiny work.
- Scrutinising and examining issues that are of concern to local people.
- Tackling issues that reduce health inequalities and improve health and well being.
- Supporting Scrutiny Members and Chairmen in their roles as community leaders.

#### **O&S RESOURCES**

Our key resource consists of the elected Members involved in the work and the supporting officers. In the current year, 85 Members sit on Overview and Scrutiny Committees.

#### 1 Committee Structure



#### Education & Lifelong Learning

12 Members 2 Church Reps. 2 Parent Governor Reps 2 Young People's Reps

#### Health

12 Members

# Housing & Urban Renewal

12 Members 5 Non-voting Co-opted members

#### Leisure, Sport & Culture

12 Members

# Local Services & Community Safety

12 Members

#### Regeneration

12 Members

#### **Social Care**

12 Members

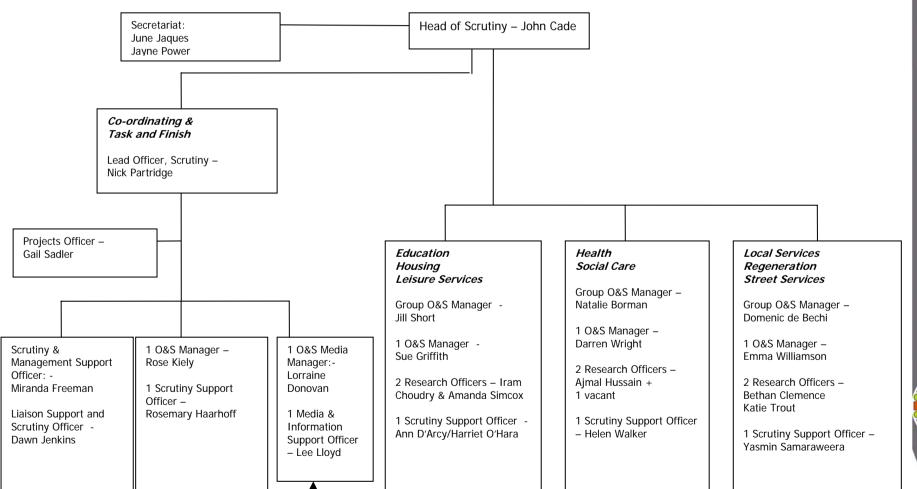
# Transportation & Street Services

12 Members

# 2 Staffing

There are 25 fte posts in the Scrutiny Office, 76% being held by women and 24% by men. There was one vacant post at the end of July 2006. All staff are based in the Council House.

# 3 Scrutiny Office Structure Chart





# 4 Revenue Budget 2006/07

| Employees | Premises | Transport | Supplies<br>&<br>Services | Support<br>Services | GROSS<br>EXPEN | Less:<br>Rechargeable<br>Expenditure | TOTAL<br>AFTER<br>RECHARGES |
|-----------|----------|-----------|---------------------------|---------------------|----------------|--------------------------------------|-----------------------------|
| £′000     | £′000    | £′000     | £′000                     | £′000               | £′000          | £′000                                | £′000                       |
| 942       | 40       | 1         | 180                       | 127                 | 1,290          | 0                                    | 1,290                       |

Essentially, after taking out salary costs and the amount recharged to other City Council services, £143,000 is available this year to support the work of scrutiny and liaison with the Local Government Ombudsman.



#### **O&S PRODUCTS**

#### 1 Our Products

O&S Committees have a variety of work through which they can both develop policy and hold the Executive to account. These include:

- · major scrutiny reviews
- overview exercises
- scrutinising draft policy framework plans
- health consultations
- receiving financial and performance monitoring reports
- tracking the implementation of approved scrutiny recommendations
- · call in of individual decisions
- the annual formal appearance of Cabinet Members at O&S Committees.

Liaison with the Local Government Ombudsman can lead to complaints against the City Council being settled in a number of ways, including being withdrawn, an amicable settlement, or in very few instances a formal report from the Ombudsman.

# 2 The Programme of Major Scrutiny Reviews

From an original position in the early days of scrutiny whereby Scrutiny Committees almost solely carried out lengthy reviews, we have deliberately diversified the work so as to become both more efficient and more effective. Nevertheless, major reviews continue to form some of the most significant work undertaken by Overview and Scrutiny, in terms of public interest and of impact on the City Council. They can be resource intensive, in terms of both Member and officer time. Therefore, issues are selected carefully, only proceeding with review topics which score highly on the established criteria:

- a high degree of public interest, political importance or sensitivity
- a significant contribution to the Council's wider governance role
- a high priority amongst City Council policy issues
- a significant improvement in service delivery and efficient management processes.

#### 3 The Audit Committee

The purpose of the Audit Committee is to provide independent assurance to the Council on the following responsibilities:

- i. the effectiveness of the risk management framework and the associated control environment;
- ii. the effectiveness of the Council's financial and non-financial performance to the extent that it might impact upon (i) above; and
- iii. advising upon and/or reviewing the effectiveness of any other matters referred to the Audit Committee by the Executive, the Overview & Scrutiny and Regulatory Committees.

#### 4 Local Government Ombudsman Liaison

To support excellence in our services by:-

- i. managing the Council's relations with the Local Government Ombudsman
- ii. advising Council Departments in relation to S.92 Local Government Act 2000 matters
- iii. supporting the Scrutiny function.



#### OUR PERFORMANCE FRAMEWORK

We have designed and introduced our own performance framework. This allows us to assess our performance by measuring what we do through our performance indicators.

Overview & Scrutiny is the main contributor to Portfolio Priority 1.2 in the Council Plan which is to 'Create more opportunities for councillors to represent their constituents' views'. This is measured by the 'Percentage of members feeling satisfied that they can influence the policies and programmes of the City Council.'

That key performance measure is supplemented by our more detailed Performance Framework. There are five objectives across the components of the Performance Framework, as follows:

- **Our Customers**: There is professional guidance and support for the Scrutiny Activity and process and Committee members value the involvement of the Scrutiny Office;
- Our Service and Operations: Value is added to Executive processes, through Committees adopting a balanced work programme;
- Our People:
  - a) Sickness absence is within prescribed levels and is managed within the Council's policy;
  - b) Staff are developed in line with the current, emerging and future needs of Scrutiny;
- Our Finances and Resources: Scrutiny has sufficient financial resources and does not waste them.

#### 1 Our Customers

| No. | Indicator   | Contents/Calculation  |
|-----|---|---|
| A1  | Customer Satisfaction Survey of Scrutiny<br>Members regarding the support service<br>provided relating to their Scrutiny role<br>and committee by Scrutiny Officers                                 | This will be measured through the Scrutiny Satisfaction Survey, using the responses from the surveys of Elected Members – those who indicate that they are a member or Chair of an Overview and Scrutiny Committee (Q1).  |
| A2  | Customer Satisfaction Survey of Scrutiny<br>Members regarding the support service<br>provided relating to their Scrutiny role<br>and committee by Link Officers and<br>Departments                  | <ul> <li>The measure will be of satisfaction indicated under "Q5: How satisfied are you with the following aspects of the support that you receive?", in relation to:</li> <li>Support given by Scrutiny Office staff;</li> <li>Support given by Link Officers, Support given by other officers;</li> </ul> |
| А3  | Customer Satisfaction Survey of Scrutiny Members regarding the support service provided relating to their Scrutiny role and committee by being kept informed about the portfolio of their committee | <ul> <li>Written reports from the Scrutiny Office, and Written reports from departments.</li> <li>Calculated as:</li> <li>% = (Very Satisfied + Fairly Satisfied for four categories) / (Total members of Overview and Scrutiny Committees responding *4)</li> </ul>  |



# Service Plan 2006/07

| No. | Indicator                           | Contents/Calculation   |
|-----|-------------------------------------|--|
| A4  | Post-scrutiny opinion is 'positive' | This will be measured through the Scrutiny Satisfaction Survey, using the responses from the surveys of Officers. The measure will be of aggregate satisfaction indicated across all responses for "(Information prior to the meeting) Q6: How satisfied were you with this information?" "Q9: How satisfied were you with the following? (Relevance of questions, Opportunity to put your point of view, Conduct of proceedings, Attention paid by members to the information provided, Feedback received after the meeting). |

# 2 Our Service and Operations

| No. | Indicator  | Contents/Calculation  |
|-----|--|---|
| B1  | The proportion of items on Committee agendas in relation to Policy Framework Plans               | 3a: Items related to the 14 Policy Framework Plans laid down in the Constitution. 3b: Items related to (i) Financial monitoring reports, (ii)   |
| B2  | The proportion of items on Committee agendas in relation to Finance and Performance Monitoring   | Performance Plan monitoring, (iii) Significant internal / external audits.  3d: Items related to (i) Policy development work (not already included in Policy Framework Plans), (iii) Specific items of    |
| В3  | The proportion of items on Committee agendas in relation to Call In                              | overview work undertaken by Committees.  Calculated as:  % = (Total number of agenda items – including "other", i.e. those falling outside the above categories / number in each                          |
| B4  | The proportion of items on Committee agendas in relation to Overview                             | individual category) *100   |
| B5  | The proportion of items on Committee agendas in relation to Scrutiny Reviews                     |   |
| В6  | The proportion of items on Committee agendas in relation to Tracking of Scrutiny Recommendations |   |
| B7  | A current work programme is in place for all Overview and Scrutiny Committees                    | There is a work programme document available and up do date for each Overview and Scrutiny Committee. This should be the standard document, with limited variation according to specific Committee needs. |



# 3 Our People

| No. | Indicator  | Contents/Calculation   |
|-----|--|--|
| C1  | The average number of work days / shifts lost per employee                         | As defined within the corporate BV12 indicator.  |
| C2  | Return to Work Interviews are conducted within three working days of resuming work | The proportion of RTWIs that were conducted within three working days of the person resuming work.  If the three working days cross the boundary of a monitoring period, this is included in the later period (for the purpose of this indicator only) |
| С3  | % of Personal Development Reviews reviewed   | Measured as the total number of staff that do not have a Personal Development Review outstanding beyond the timescales specified in the process.   |

# 4 Our Finances and Resources

| No. | Indicator   | Contents/Calculation |
|-----|---|----------------------|
| D1  | Overall budget expenditure does not exceed budget, nor is there a shortfall of more than 5% |                      |

## OUR PERFORMANCE 2005/06

#### 1 Our Customers' Feedback

# **Scrutiny Function**

- 1.1 In Spring 2005/06 the Scrutiny Office undertook surveys to assess opinion of the Scrutiny process and Scrutiny's contribution to the Council's corporate priorities. Specifically, Elected Members, officers and external organisations who had been involved in Scrutiny and co-opted members were contacted.
- 1.2 The Member survey was conducted by MORI who conducted a telephone survey and gained a response rate of 83% (101 members). Three-quarters (77%) of Members were positive about their experience in Scrutiny with:
  - 86% satisfied or very satisfied with support given by the Scrutiny Office staff;
  - 82% satisfied or very satisfied with the opportunity to suggest topics for review;
  - 78% satisfied or very satisfied with the range of issues scrutinised.
- 1.3 In addition 57% of Members said that they felt satisfied that they could *influence the policies and programmes of the City Council* the key Scrutiny Performance Plan Indicator.
- 1.4 Officers and representatives of external organisations were asked to complete a paper questionnaire, and 29% and 40% respectively did so. Again, opinion of Scrutiny was positive:
  - 80% of Officers were very or fairly positive about their experience at Scrutiny meetings, and in particular were satisfied with the *opportunity to put their point of view* and the *manner in* which the proceedings were conducted;
  - 88% of external organisations representatives were very or fairly positive about their
    experience at Scrutiny meetings, with high satisfaction recorded with the manner in which the
    proceedings were conducted and that the information provided received full and fair attention
    by Members of the Committee.
- 1.5 Specific areas for improvement were raised. Member concerns focused on:
  - The level of media coverage/interest in the work of Scrutiny;
  - The level of public involvement.
- 1.6 Officers and external organisation representatives emphasised the need for better feedback after meetings, greater information about how Scrutiny fits in with decision-making and making it easier to identify Members and officers at meetings.



#### Local Government Ombudsman Liaison Function

The Local Government Ombudsman received 396 complaints against Birmingham City Council in 2005/06. This figure is marginally lower than the previous year. In the Local Government Ombudsman's Annual Letter there is no criticism of the liaison function and, indeed, the Council was praised for the positive approach taken to resolving complaints via a local settlement when it was clear mistakes had been made. On the other hand, concerns were raised about the length of time taken to respond to enquiries and the completeness of those responses from Council Departments. Enquiries from the Ombudsman and responses from Council Departments are dealt with by the Scrutiny Office liaison function within 24 hours of receipt.

Last year, the Local Government Ombudsman determined 386 complaints against Birmingham City Council.

The LGO Annual Letter is available on <a href="www.lgo.org.uk/letters/pdfs/birmingham.pdf">www.lgo.org.uk/letters/pdfs/birmingham.pdf</a>.



## 2 Our Output

This can be summarised as:

- eighteen major reports were presented to the full Council;
- Members requested the call in of 15 decisions made by the Executive; of these 4 decisions were actually called in, that is referred back to the Executive to think again;
- 9 statutory consultations were undertaken in response to proposals from various NHS bodies for major service variations;
- reports were received on 47 previous reviews, allowing Members to track the progress in implementing 359 recommendations agreed by the City Council;
- the Local Government Ombudsman determined 386 complaints against the Council.

More detail on each of these categories follows, but first we report our performance on achieving a balanced work programme. By this we mean using the full range of our products appropriately to add value to the work of the Executive.

| Proportion of items on Committee agendas relating to: | %    |
|---|------|
| Policy Framework Plans                                | 2.1  |
| Finance and Performance Monitoring                    | 25.8 |
| Call In of Executive Decisions                        | 2.5  |
| Overview  | 17.2 |
| Scrutiny Reviews                                      | 23.2 |
| Tracking Progress on Scrutiny Recommendations         | 11.2 |

By "balanced" we do not mean "equal proportions". In fact this out-turn is closely in line with expectations at the beginning of the year, but with a higher proportion of items relating to finance and performance than were expected and fewer relating to overview exercises.



#### **Major Reviews**

Overview and Scrutiny presented 18 reviews to Council during 2005/06 as follows -

| Report   | Committee                           | Council Date                    |
|--|-------------------------------------|---------------------------------|
| Involving Young People   | Education and Lifelong Learning     | 7 <sup>th</sup> June 2005       |
| Learning in the 21st Century   | Education and Lifelong Learning     | 7 <sup>th</sup> June 2005       |
| You are Your City  | Local Services and Community Safety | 7 <sup>th</sup> June 2005       |
| Operational Property Holdings  | Regeneration                        | 5 <sup>th</sup> July 2005       |
| Policy on the siting of telecommunication equipment on Council land and premises                                   | Co-ordinating                       | 5 <sup>th</sup> July 2005       |
| Birmingham Strategic<br>Partnership  | Co-ordinating                       | 13 <sup>th</sup> September 2005 |
| Overview of the Management of Community Safety   | Local Services and Community Safety | 13 <sup>th</sup> September 2005 |
| Education and Training in Regeneration Programmes  | Co-ordinating                       | 11 <sup>th</sup> October 2005   |
| Second Inquiry into Electoral<br>Matters   | Electoral Matters Task & Finish     | 11 <sup>th</sup> October 2005   |
| Travelling to School   | Transportation and Street Services  | 6 <sup>th</sup> December 2005   |
| Anti-Social Behaviour in Schools   | Education and Lifelong Learning     | 10 <sup>th</sup> January 2006   |
| Recycling: Looking to the Future   | Transportation and Street Services  | 10 <sup>th</sup> January 2006   |
| Mental Health Day Services   | Social Care                         | 7 <sup>th</sup> February 2006   |
| Section 31 Partnership<br>Agreement between the City<br>Council and Birmingham and<br>Solihull Mental Health Trust | Social Care                         | 7 <sup>th</sup> February 2006   |
| Trees in the Public Highway  | Leisure, Sport and Culture          | 7 <sup>th</sup> February 2006   |
| Problem Debt   | Co-ordinating                       | 4 <sup>th</sup> April 2006      |



| Traffic Management and Control | Transportation and Street Services | 4 <sup>th</sup> April 2006 |
|--------------------------------|------------------------------------|----------------------------|
| Urban Design                   | Regeneration                       | 4 <sup>th</sup> April 2006 |

#### Call-Ins

There were 15 requests for call in, as follows:

| Report Title  | O&S Committee                    | Date             | 'Called in' |
|---|----------------------------------|------------------|-------------|
| Fireworks Spectacular 2005  | Leisure, Sport & Culture         | 8 June 2005      | No*         |
| Emergency Services Priority "Blue" Routes   | Transportation & Street Services | 11 July 2005     | No          |
| Voluntary Organisation Grants<br>Allocation and Children's Play<br>Schemes 2005/06      | Leisure, Sport & Culture         | 20 July 2005     | Yes         |
| Our Homes Options Appraisal<br>for Northfield, Selly Oak and<br>Sutton Coldfield        | Housing & Urban Renewal          | 3 August 2005    | No          |
| Winter Events Programme<br>2005   | Leisure, Sport & Culture         | 17 August 2005   | No          |
| Operational Property Holdings - Creation of a Member led Property Board                 | Regeneration                     | 19 August 2005   | Yes         |
| Business Transformation<br>Strategic Partnership –<br>Selection of Preferred Bidder     | Co-ordinating                    | 22 December 2005 | No          |
| Utilisation of Carry Forward<br>Balances from 2004/5 (Perry<br>Barr District Committee) | Co-ordinating                    | 3 February 2006  | No          |
| Future of Tyburn Road Bus<br>Lanes  | Transportation & Street Services | 14 February 2006 | Yes         |
| Tyburn Road Erdington<br>(variation and revocation of<br>bus lanes) Order 2006          | Transportation & Street Services | 15 March 2006    | No          |



| Report Title  | O&S Committee            | Date          | 'Called in' |
|---|--------------------------|---------------|-------------|
| Summer Events Programme 2006  | Leisure, Sport & Culture | 29 March 2006 | No          |
| Approval of the NRF Allocation 2006/7                               | Co-ordinating            | 31 March 2006 | No          |
| Grants to Arts Organisations  | Co-ordinating            | 7 April 2006  | Yes         |
| Positioning of Boulton, Murdoch and Watt statue in Centenary Square | Leisure, Sport & Culture | 26 April 2006 | No*         |
| Positioning of Boulton, Murdoch and Watt statue in Centenary Square | Leisure, Sport & Culture | 23 May 2006   | No          |

<sup>\*</sup> decision withdrawn by Cabinet Member at meeting

#### **Health Consultations**

The Health Overview and Scrutiny Committee has a statutory responsibility to respond to consultations posed by the NHS but also to make a judgment as to whether the consultation has been carried out correctly. The standard timescale for a consultation is twelve weeks but the Committee can recommend that this should be longer if it feels that twelve weeks is insufficient to gauge views. During 2005/06 the Committee responded within the set timescales to all nine consultations:-

- Healthcare developments at Eastside
- The 3<sup>rd</sup> Forensic Medium Secure Unit in Yardley
- The reconfiguration of Primary Care Trusts
- The reconfiguration of West Midland-wide Strategic Health Authorities
- The reconfiguration of the West Midlands Ambulance Service
- The Child Development Centre at Allens Croft (recommended no statutory consultation required)
- Consultation on Smoke-free Elements of the Health Protection Bill
- Royal Orthopaedic Hospital Consultation on Foundation Trust Status
- Birmingham Children's Hospital Consultation on Foundation Trust Status.

Where the Committee concludes that the proposed service change will have an impact on the wider City Council we provide all directorates with an opportunity to comment on the drafted response. This serves to provide a one organisation response incorporating the views of both Scrutiny and the Executive. Examples of this approach can be seen in the consultations around the reconfiguration of the Primary Care Trusts and the creation of the regional Ambulance Service. Input was requested from the Executive to all but two of the consultations, those being the Royal Orthopaedic Hospital and Birmingham Children's Hospital Consultations on Foundation Trust Status.

#### **Tracking Progress of Recommendations 2005/06**

Our tracking process enables Members to assess regularly the progress made by the Executive in implementing Scrutiny's agreed recommendations. Last year, progress was assessed on 360 recommendations from 47 reviews. In nearly ninety per cent of cases, the recommendations were achieved or significant progress had been made. In only a very small number of cases did Members conclude that progress was too slow.

| Progress Status                      | Number of Recommendations | % of<br>Recommendations |
|--------------------------------------|---------------------------|-------------------------|
| Fully Achieved                       | 170                       | 47.2                    |
| Achieved Late                        | 71                        | 19.7                    |
| Not Achieved but Progress Made       | 72                        | 20.0                    |
| Not Achieved – Obstacle              | 21                        | 5.8                     |
| Not Achieved - Insufficient Progress | 5                         | 1.4                     |
| In Progress                          | 21                        | 5.8                     |
| TOTAL                                | 360                       | 100.0                   |



#### **OUR PLAN FOR 2006/07**

## 1 Our Corporate Targets

The Council Plan 2006+ gives lead responsibility to the Chair of the Co-ordinating O&S Committee for achieving Priority 1.2:

"create more opportunities for councillors to represent their constituents' views"

Associated actions are to:

- 1. carry out scrutiny reviews related to the priorities in this plan and other matters of public interest; and
- 2. carry out work aimed at increasing value for money and efficiency.

At the end of the year we will assess the overall outcome again through the percentage of Members who are satisfied that they can *influence the policies and programmes of the City Council*. The City Council has set us the target of at least maintaining last year's level of 57%.

The two associated actions will be met through our work programme, not only by conducting major scrutiny reviews but also through our other activities such as performance and financial management. We will be particularly concerned to see that the City Council is obtaining sizeable and early returns on major investments it is making, as well as achieving the target efficiency savings.

In addition we will look again at our suite of products to make sure that every piece of Overview and Scrutiny work has as influential an outcome as possible.

In the following sections you can read about some of the key pieces of work we will be doing.

#### 2 Our Work

The following reports will be presented to City Council in 2006/07:

| Review Topic                     | O&S Committee                       | Expected Council Date           |  |
|----------------------------------|-------------------------------------|---------------------------------|--|
| Environmental Wardens            | Local Services and Community Safety | 6 <sup>th</sup> June 2006       |  |
| Day Services for Adults          | Social Care                         | 11 <sup>th</sup> July 2006      |  |
| Devolution and Localisation      | Co-ordinating                       | 11 <sup>th</sup> July 2006      |  |
| Support to Small Businesses      | Regeneration                        | 12 <sup>th</sup> September 2006 |  |
| Overview of Community Engagement | Local Services and Community Safety | 10 <sup>th</sup> October 2006   |  |

| Review Topic                          | O&S Committee  | Expected Council Date         |  |
|---------------------------------------|--|-------------------------------|--|
| Recruitment and Retention of Teachers | Education and Lifelong Learning  | 10 <sup>th</sup> October 2006 |  |
| Anti-Social Behaviour                 | Local Services and Community Safety  | 7 <sup>th</sup> November 2006 |  |
| Youth Services                        | uth Services Education and Lifelong Learning 7 <sup>th</sup> November 2006 |                               |  |
| Efficiency and Procurement            | Co-ordinating  | 5 <sup>th</sup> December 2006 |  |
| Homelessness                          | Housing and Urban Renewal  | 5 <sup>th</sup> December 2006 |  |
| Building Bus Use                      | Transportation and Street Services   | 9 <sup>th</sup> January 2007  |  |
| School Admissions Procedures          | Education and Lifelong Learning  | 6 <sup>th</sup> February 2007 |  |
| Well-Being Agenda                     | Social Care  | 13 <sup>th</sup> March 2007   |  |
| Home Care                             | Social Care  | 3 <sup>rd</sup> April 2007    |  |

The conclusions of the Sustainability Task and Finish Committee, which is already underway, are not expected to be reported to the City Council until the 2007/8 municipal year, although an interim statement may be presented early in 2007. The scrutiny review of the Local Area Agreement is likely to be completed early in 2007/8.

#### **Overview Exercises**

A significant piece of overview work to be carried out by Overview and Scrutiny Committees this year is that of monitoring the progress of the Business Transformation programme. The programme itself is structured into 9 themes where significant changes in our business are proposed. Each theme will encompass a number of projects. Five of the themes are already in operation and four (marked \* in the table below) are in the process of being set up. The following table shows which O&S Committee will take the oversight of different themes:



| Committee                                      | Business Transformation Theme                                     |
|--|---|
| Co-ordinating                                  | Customer Services* Property* Productivity* Information Management |
| Human Resources and Equalities Task and Finish | Excellence in People Management*                                  |
| Social Care                                    | Adult Services*   |
| Local Services and Community Safety            | Community and Environment   |
| Education and Lifelong Learning                | Children and Young People   |
| Housing and Urban Renewal                      | Housing   |

Other significant pieces of overview work will be carried out by two of the Task and Finish Committees. The Human Resources and Equalities Committee will be looking at what the City Council is doing to achieve Excellence in People Management and other priorities in the Equalities and HR portfolio. The Children's Services Committee will maintain the necessary focus on improving services to vulnerable children whilst the new Children, Young People and Families Directorate beds down.

#### **Scrutinising Draft Policy Framework Plans**

Policy Framework Plans are a set of high-level policy statements which, by law, have to be approved by the full City Council before they can be implemented by the Executive. Overview and Scrutiny Committees help the Council by identifying weaknesses and controversial elements of draft Plans before they are submitted to the Council. In this way the majority of problems can be ironed out before the Council is asked to give its approval. In the coming year the following draft Plans and Strategies are to be considered by the relevant Overview and Scrutiny Committee:-

| Policy Framework Plans &<br>Strategies   | O&S Committee                                 | Indicative Timetable for<br>Reporting to City Council during<br>2006/07 |  |
|--|---|---|--|
| Food Law Enforcement Plan (2006-07) (only variations to the plan now need to be reported to Council) | Local Services & Community Safety             | September 2006  |  |
| Adult Learning Plan  | Social Care /Education & Lifelong<br>Learning | October 2006  |  |
| Taking Birmingham Forward<br>5 year plan (2005–10)   | Co-ordinating                                 | December 2006   |  |
| Council Plan 2007+   | Co-ordinating                                 | February 2007   |  |
| Birmingham Cultural Strategy   | Leisure, Sport & Culture                      | March 2007  |  |

#### **Health Consultations**

The Health Overview and Scrutiny Committee has a statutory role in responding to NHS consultations where major service changes are proposed. During the year, we expect to be consulted on:

- Sandwell and West Birmingham Hospital NHS Trust various changes including
  - Towards 2010
  - Women's Services
  - Children's Services
- Merger of Good Hope Hospital and Heart of England NHS Foundation Trust
- Child and Adolescent Mental Health Service Tier 4 Restructuring
- Birmingham and Solihull Mental Health Trust Foundation Trust application

#### **Local Government Ombudsman**

The liaison work with the Local Government Ombudsman is demand led. We respond to the Ombudsman's requests for information and try to ensure that they receive a comprehensive response. Local Government Ombudsman requests for information and responses received from Council Departments are dealt with by the Scrutiny Office liaison function within 24 hours of receipt.



#### **The Audit Committee**

The Committee's work programme includes the Annual Audit Report, together with selected high risk reports produced by Birmingham Audit. This is in addition to the reports that the City Council is obliged to produce under statute. For example:-

- Annual Fraud Report
- Annual Fraud Report 2005/06
- Benefit Counter Fraud Team Annual Report 2006/05
- Statement of Internal Control
- Corporate Risk Register
- Audit Plan Internal
- Audit Plan External.

More details of each O&S Committee's Work Programme can be found at www.birmingham.gov.uk/scrutiny.bcc.

# 3 Our Service Improvement Plan

This section summarises our priority service improvements. These have been selected as a direct result of customer feedback through the MORI survey of Members, observations from officers and external organisations, and the Local Government Ombudsman's annual letter. Staff in the Office also regularly suggest ways of improving our work.

| Performance Framework Element | Action   | Date           |
|-------------------------------|--|----------------|
| Overall Performance Framework | Complete revisions to targets and indicators   | September 2006 |
| Our Customers                 | Communications   |                |
|                               | <ul> <li>Clarify media service and service options</li> <li>Establish system for updating web pages</li> </ul>   | September 2006 |
|                               | <ul> <li>Revamp scrutiny web pages to make them more interactive</li> <li>Clarify and set standards for media services</li> <li>Check Members are receiving right information at the right time</li> </ul> | December 2006  |
|                               | Listening Strategy   |                |
|                               | Develop public participation<br>models/procedures note on<br>public engagement   | September 2006 |
|                               | <ul> <li>Use these methods for engaging with public more often in specific reviews</li> <li>Agree action plan for developing opinion survey of customers' perceptions</li> </ul>                           | December 2006  |



| Performance Framework Element | Action  | Date           |  |
|-------------------------------|---|----------------|--|
| Our Service and Operations    | <ul> <li>Identify comprehensive range of outcomes (the "Route Map") to ensure that every piece of Overview and Scrutiny work has as influential an outcome as possible.</li> <li>Ensure procedure and guidance notes cover all areas of work and ways of working</li> <li>Identify areas where we need standards and agree an example standard</li> <li>Audit the tracking process with a view to including the impact of review recommendations</li> </ul> | December 2006  |  |
| Our People                    | <ul> <li>Develop staff management information database</li> <li>Update and maintain the staff induction pack</li> </ul>   | September 2006 |  |
|                               | <ul> <li>Work with HR colleagues to introduce systematic assessment of service quality</li> <li>Implement staff management information database and systematic use of information</li> </ul>  | December 2006  |  |
|                               |   |                |  |
| Local Government Ombudsman    | <ul> <li>Design and implement an IT-based system to support the work</li> <li>Introduce system for more formal reporting of Local Government Ombudsman reports</li> </ul>   | December 2006  |  |

This programme is owned by the Head of Scrutiny and his management team, with named managers leading on each action.

## 4 Future Enhancements to the Scrutiny Function

At the moment Councillors are able to use their scrutiny powers to look at any activity undertaken by the City Council and the actions of the National Health Service in Birmingham. The Police and Justice Bill, currently before Parliament, proposes a further enhancement of scrutiny. If the Bill is approved, the relevant Overview and Scrutiny Committee will have the power to investigate how well the various local agencies, such as the Police, respond to residents' complaints about crime and disorder in their neighbourhoods.

This new power is not expected to come into force until spring 2007, but we will need to decide before then how exactly to operate it in Birmingham.

This particular enhancement is an example of what the Government terms "calls for action". The forthcoming local government white paper may contain proposals for more of these, extending the scrutiny role still further to cover other public service providers. We will need to make room in our 2006/7 work programme to consider these proposals, although they will not become legally binding for some time yet.



# **Equalities Assessment - The Scrutiny Equality Action Plan**

The remit of each Overview and Scrutiny Committee explicitly contains the consideration of Equalities matters. In addition the Human Resources and Equalities Task and Finish Committee supports the work of the Cabinet Member in this area.

This is underpinned by the following actions within the Scrutiny Office:

| Priority  | Objectives   | Date                                |
|---|--|-------------------------------------|
| Equality Impact and<br>Needs Assessments<br>(EINA) are completed<br>and are current | Current EINA reviewed and reported to Equalities  Will need to be reviewed again once the new EINA template has been finalised   | April 2006  Once template finalised |
| Equality Action Plan is in place and current  | No Equality Action Plan is planned for Chief<br>Executive's Directorate - EAP for Scrutiny to be<br>prepared to append to Service Plan   | August 2006                         |
| The Equality Standard   | Scrutiny is currently contributing to the ongoing work needed to take forward the Equality Standard over the next 6 months  Representative from Equalities to be asked to attend team meeting to brief/raise awareness of the Racist Incident Monitoring Procedure and of the ongoing work being done around the Equalities Standard  Equalities Evidence File to be updated with index to evidence held for the Equality Standard | October<br>2006<br>July 2006        |
| Racist Incident Monitoring Process is in place                                      | Racist Incident Monitoring Procedure has been rolled out, signed forms are on evidence file, copies passed to Equalities, confirmation sent to Equalities on consolidation exercise looking back to April 2005 and monthly returns are being made in accordance with the corporate procedure.  | Ongoing                             |



# Service Plan 2006/07

| Priority   | Objectives   | Date              |
|--|--|-------------------|
| Ensure that monitoring other Equalities areas is in place (gender, age etc.) | Disability, gender, faith and age were covered in initial screening.  These will be reviewed when EINA is reviewed when the new EINA template has been finalised.  Next revision of the Performance Framework must explicitly consider how best to integrate | September<br>2006 |
| Induction  | Equalities in terms of removing barriers.  As part of general update/review of the Induction Manual, Equalities items need to be incorporated.   | September<br>2006 |

# Risk Management

Directorate/Division/Project: Scrutiny Office Date produced August 2006

|     | Risk / opportunity information  | Counter Measures                             |   |   |   |
|-----|---|--|---|---|---|
| No. | Description of Risk / Opportunity and Risk / Opportunity owner  | Inherent<br>Risk<br>(Likelihood<br>/ Impact) | Description of current controls / mitigation in place and date when controls were last reviewed and reported upon | Residual<br>Risk<br>(Likelihood/<br>Impact) | Further controls proposed, and date for implementation  |
| 1   | Risk that the function is not influential within the City Council  Risk / Opportunity owner: Head of Scrutiny | Significant/<br>Significant                  | Carrying out a balanced programme of work to clear and set standards  Last reviewed May 2006                      | Low/<br>Significant                         | <ul> <li>identify comprehensive range of outcomes (the "Route Map") to ensure that every piece of Overview and Scrutiny work has as influential an outcome as possible.</li> <li>ensure procedure and guidance notes cover all areas of work and ways of working</li> <li>ensure clear standards are in place wherever needed</li> <li>audit the process for tracking the implementation of recommendations</li> <li>Date: December 2006</li> </ul> |



| 2 | Risk that the reputation of Birmingham City Council is damaged by the work we do (both scrutiny and Ombudsman functions can lead to the publicising of cases of poor or bad practice)  Risk / Opportunity owner: Head of Scrutiny | Significant/<br>Significant | Providing clear information to the public about the work we do, advice on how best to take forward their issues, and looking to include public and service users' views in our work  Last reviewed May 2006   | Medium/<br>Medium   | <ul> <li>develop and use public engagement models</li> <li>provide more, and more timely, publicity including through an attractive web-site</li> <li>ensure Members are receiving the information they need at the right time for them</li> </ul> Date: December 2006 |
|---|---|-----------------------------|---|---------------------|--|
| 3 | Risk of failure to carry out statutory functions  Risk / Opportunity owner: Head of Scrutiny  | Significant/<br>High        | Member and officer resources and skills in place. Positive response to Ombudsman's earlier request to strengthen the liaison function.  The Police and Justice Bill proposes an enhancement of the scrutiny function. Further enhancements may be proposed in the forthcoming Local Government White Paper Last reviewed May 2006 | Low/<br>Significant | develop IT support to the Ombudsman liaison function     track and assess the impact of statutory changes as they become clear  Date: May 2007   |
| 4 | Risk that resources are not managed as efficiently and effectively as possible  Risk / Opportunity owner: Head of Scrutiny  | Significant/<br>Medium      | Systems for finance and performance management in place.\managers trained in HR requirements and expectations, e.g. managing absence, performance and development reviews  Last reviewed May 2006   | Medium/<br>Low      | <ul> <li>implement single staff information database</li> <li>ensure we have capacity to comply with all corporate requirements</li> </ul> Date: December 2006   |

